

# PERFORMANCE REPORT – 2011 DEPARTMENT OF FISCAL POLICY THE GENERAL TREASURY

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## Vision

To Ensure the Establishment of a

**Sustainable Fiscal Policy** 

Framework

## Mission

Formulation and Implementation of

**Fiscal Policies** 

Within the Broad Developmental

Framework of the Government

### Functions

- Formulation and implementation of fiscal policy and medium term fiscal strategy by co-ordinating with public, private and international agencies,
- Formulation of tax policy and related statutes other than the Customs Duty and the Special Commodity Levy,
- Management and review of fiscal out-turn and fiscal performance, including government revenue and receipts
- Implementation of requirements under Fiscal Management (Responsibility) Act No.03 of 2003, including all reporting.

#### 1. Fiscal Policy in 2011 – Overview

The improvement in the government fiscal operations was further consolidated in 2011 as well by containing the overall budget deficit at 6.9 percent of GDP compared to the target of 6.8 percent announced in the Budget 2011. The budget deficit was reduced to 8.0 percent of GDP in 2010 from the high deficit of 9.9 percent in 2009. This improvement was supported by the continued expansion in the domestic economy. The consolidation in government fiscal operations has been achieved in the midst of comprehensive tax policy reforms proposed in the Budget 2011.

Tax reforms in 2011 were implemented with the view of simplifying the country's tax system, broadening the tax base and improving compliance. The new tax system has been designed to be development friendly and equitable with a positive impact on both taxpayers as well as the government revenue in the medium term on a sustainable basis. It has replaced the operation of multiple taxation. The creation of an enabling environment to support savings in the hands of taxpayers and investment by both domestic and foreign investors to sustain higher economic growth are also objectives of these reforms.

As the year 2011 progressed, certain other revisions were also introduced to the tax system. Accordingly, a full waiver of the importation of milk powder and petrol was granted in January and April 2011, respectively. The excise duty on importation of hybrid vehicles, trishaws and petrol motor vehicles with the engine capacity below 1,600ccwas increased. The maximum age limit of motor vehicles eligible for import was reduced from three and half years to two years in April 2011. In addition, excise duty on liquor and cigarettes was increased in January and October 2011. The rates applicable under the Special Commodity Levy (SCL) for certain commodities were revised based on the international commodity prices, domestic price concerns as well as to deal with enhanced domestic supply of certain items from time to time to support the domestic agriculture while bringing certain new items into the SCL.

In 2011, the total government revenue increased by 14.4 percent to Rs.935 billion, in comparison to the Rs.817 billion in 2010.Out of this total revenue, Rs.813 billion is from the tax revenue and Rs.122 billion is from non-tax revenue. However, the total revenue as a percentage of GDP marginally decreased from 14.6 percent in 2010 to 14.3 percent in 2011.

Current expenditure in 2011 increased by 7.4 percent to Rs.1,006.6 billion over 2010. As a percent of GDP, it accounted for 15.4 percent in comparison to 16.7 percent recorded in the previous year. Expenditure on salaries and wages for public servants, including those in the Provincial Council system, and security services, increased by 8 percent to Rs.319.6 billion in 2011 in comparison to an increase of 6.3 percent in 2010. This increase was due to the combined effect of the provision of all public servants with a special allowance equivalent to 5 percent of their basic salary and the increase of monthly cost of living allowance (COLA) by Rs.600 for the non-staff grade category of public sector employees from January 2011 and for the staff grade category from July 2011. The expenditure on salaries and wages accounted for 4.9 percent of GDP in 2011. Interest payments increased to Rs.356.7 billion in 2011 from Rs.352.6 billion in 2010 and accounted for 5.5 per cent of GDP. Domestic interest payments at Rs.288.1 billion accounted for 4.4 percent of GDP. Interest payments on foreign debt increased by 23.6 percent to Rs.68.6 billion in 2011 from Rs.55.5 billion in 2010 mainly reflecting the decline in concessional foreign financing and the gradual transformation of the cost structure of the foreign debt towards market based financing. However, reflecting the fact that a bulk of high cost debt is in domestic form, the total interest on foreign debt accounted to 19 percent of the total interest payments.

The expenditure on government social welfare schemes increased to Rs.41.7 billion in comparison to Rs.34.4 billion in 2010. Key items in this category included payments to disabled soldiers (Rs.13.3 billion), Samurdhi cash grants (Rs.9 billion) and relief assistance of Rs.649 million for displaced persons due to the severe floods in early 2011. Meanwhile, the assistance to state owned enterprises and public corporations amounted to Rs.45 billion in 2011. The continued decline in defence related procurement also helped reduce current expenditure. Accordingly, the non interest recurrent expenditure as a per cent of GDP declined to 9.9 percent in 2011 from 10.4 percent in 2010.

Keeping to the commitment of maintaining annual public investment at 6 percent of GDP, the government spent Rs.407.6 billion as public investment in 2011. This accounted for 6.2 percent of GDP. Main focus in the public investment was on the development of roads and construction of highways with other strategic areas, including power & energy, ports, airports, bridges, irrigation, water supply and sanitation. Emphasis was also placed on the development of infrastructure in the emerging regions by implementing projects in a number of areas, including access roads, electricity distribution network, community water supply and minor irrigations to reduce economic disparity among the regions and to rebuild the infrastructure in the conflict affected provinces. The reconstruction of the irrigation facilities and roads, which were damaged due to the severe floods that occurred in the early part of 2011, was also undertaken on a priority basis. Important landmarks in the public investment programme in 2011 include the commissioning of the phase I of 300 MW Norochcholai Coal Power project as well as the phase I of Southern expressway connecting Colombo and Galle.

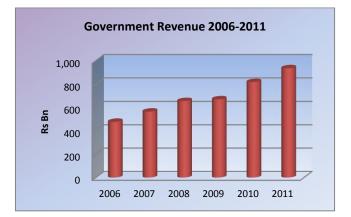
The deficit in the revenue account, the gap between the total current expenditure and total revenue, declined to Rs.71.8 billion in 2011 from Rs.119.8 billion in the previous year as a result of the lower growth in the current expenditure than the growth in the revenue. As a percentage of GDP, the revenue deficit declined to 1.1 percent from 2.1 percent in 2010. The overall budget deficit in 2011 was Rs.450.2 billion and accounted to 6.9 percent of GDP compared to 8.0 percent recorded in 2010. In financing the budget deficit, Rs.256.3 billion (57 percent) was obtained as net borrowings from domestic sources mainly reflecting the shortfall in the revenue. There was Rs.193.9 billion (43 percent) of net financing from foreign sources.

The government debt totaled to Rs.5,133.4 billion by end 2011 consisting of Rs.2,804.1 billion of domestic debt and Rs.2,329.3 billion of foreign debt. Total debt accounted for 78.5 percent of GDP in 2011 in comparison to 105.6 percent recorded in 2002. This was a result of the containment of the budget deficit at 6.9 percent of GDP in 2011 in comparison to 8.0 percent in 2010 as well as the higher growth in GDP than the growth in debt in 2011.Although the total domestic debt increased by Rs.238.4 billion in 2011, as a percentage of GDP, it declined to 42.9 percent from 45.8 percent in 2010. Of the total domestic debt, Rs.2,105.9 billion or about 75.1 percent was with the maturity periods from medium to long term. The balance Rs.698.2 billion or 24.9 percent was with a short term maturity period.

Total foreign debt increased by Rs.304.7 billion in 2011 reflecting the borrowings from foreign sources as well as the impact of the depreciation of the rupee viz. a viz. major foreign currencies during the latter part of 2011. However, as a percentage of GDP, it declined to 35.6 percent in 2011 from 36.1 percent in 2010. About 57 percent of the government foreign debt was on concessional terms and conditions. With the borrowings of Rs.109.5 billion (US\$ 1,000 million) through international sovereign bond, the share of non-concessional loans in the total foreign debt amounted to 43 percent in 2011.

#### **1.1 Government Revenue**

Total revenue of the government in 2011 grew by 14.4 percent to Rs.935 billion, in comparison to the budgetary target of Rs.963 billion. As a percentage of GDP, total revenue decreased slightly to 14.3 percent in 2011 from 14.6 percent in the previous year. Improved domestic economic activity and the enhanced imports helped increase the revenue although there was a negative impact on the revenue from imports due to the continuation of tax concessions granted on certain items, including petroleum products, in the midst of rising international prices. Among the major taxes, the revenue from income taxes grew by 16 percent in 2011 with the support of the growth in corporate and non-corporate income taxes and ESC. The revenue from import related taxes recorded significant increases (except that from Cess) compared to the previous year reflecting, particularly the growth in import of motor vehicles. The revenue from excise duties and import duties increased to 2.8 percent and 1.2 percent of GDP, respectively. The revenue from Value Added Tax (VAT) declined to 3.3 percent of GDP. This was due to the reduction of VAT rate from 20 percent to 12 percent on major revenue items such as liquor, cigarettes and motor vehicles and corresponding increase of the excise duty rates related to those items to maintain the revenue buoyancy. In addition, a part of VAT revenue shifted to an Investment Fund Account (IFA) as a result of the reduction in VAT on financial services from 20 percent to 12 percent.



### 1.2 Variance Analysis of Government Revenue - 2011

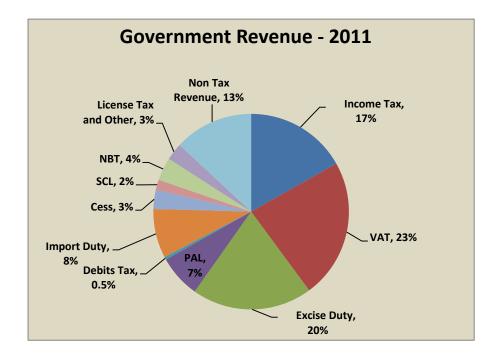
| Item        | 2010    | 2011    | Reasons  |
|-------------|---------|---------|--|
| Income Tax  | 135,623 | 157,310 | Corporate and non-corporate income tax<br>revenue has increased with the enhanced<br>economic activities due to the revival of the<br>economy. The revenue from Economic<br>Service Charge (ESC) increased due to higher<br>turnover in business activities. Even though<br>the total Withholding Tax (WHT) on interest<br>has increased purely due to increased WHT<br>revenue from interest on government<br>securities, a decline could be witnessed in<br>WHT on other areas owing to lower interest<br>rates, reduction of WHT rate and granting of<br>ESC payers with exemption for WHT on<br>specified fees. The revenue from PAYE<br>declined reflecting the impact of additional<br>exemption of Rs.100,000 granted on wage<br>income, reduced tax rates and the expansion<br>of income tax slabs despite the wage and<br>employment increases in 2011. |
| VAT         | 219,990 | 215,420 | The revenue from VAT on imports increased<br>reflecting increased imports to support<br>domestic economic activity. However, the<br>revenue from domestic VAT declined mainly<br>due to reduction in VAT on financial services<br>and new exemptions granted, including that<br>for education sector etc.  |
| Excise Tax  | 129,864 | 186,010 | The positive impact of the upward rate<br>revisions in November 2010 as well as<br>January and October 2011 mainly contributed<br>to increase the excise duty on cigarettes. The<br>increase of excise duty on liquor, increased<br>production and opening up of new markets in<br>North and East areas resulted in an increase in<br>the revenue from excise duty on liquor.  |
| Import Duty | 64,164  | 76,010  | Increase in imports, particularly the motor<br>vehicle imports due to the lowering of the<br>effective tax rates, as well as the improvement<br>of domestic economic activities helped<br>achieve this. However, the provision of<br>import duty concessions for a number of<br>items such as petroleum reduced the revenue<br>that would otherwise have been collected<br>from this source.   |

| Ports and Airports<br>Development<br>Levy(PAL) | 49,632  | 66,028  | PAL revenue increase was mainly due to the increased imports, including Petroleum products, motor vehicles, mechanical appliances etc. and the fewer number of exemptions provided under this levy.   |
|--|---------|---------|---|
| Nation Building<br>Tax (NBT)                   | 46,022  | 35,667  | The 2011 number represents only 2/3 of the total revenue from NBT. The overall revenue from NBT including the transfers to Provincial Councils (PCs) increased by 16 percent in 2011. The increase came from domestic NBT mainly contributed to this increase reflecting enhanced trade and tourism related activities. However, exemptions granted to the Telecommunications sector and subcontractors in construction industry etc. affected negatively on the revenue from this source. Meanwhile, the NBT on imports declined mainly due to the lowering of the NBT rate. |
| Other Taxes                                    | 79,452  | 76,202  | Removal of Cess on certain imported items,<br>removal of Regional Infrastructure<br>Development Levy and Social Responsibility<br>Levy were mainly attributable to the decline<br>in the revenue from other sources.  |
| Non Tax Revenue                                | 92,532  | 122,165 | The increase in revenue from sales and<br>charges, including fines and fees as well as<br>profits and dividends, interest income and<br>profit transfers by the Central Bank were<br>mainly contributed to this increase.   |
| Total Revenue                                  | 817,279 | 934,812 |   |

### 2. Performance - Year 2011

### **2.1** Review of the progress of Government revenue while maintaining a proper coordination with all departments engaged in revenue collection

The government revenue in 2011 was Rs.935 billion which was an increase of 14.4 percent compared to Rs.817 billion 2010. Out of the total Government revenue, Rs.813 billion was tax revenue while the non-tax revenue amounted to Rs.122 billion.



### 2.2 Summary of Government Revenue

| Rs. A                               |         |         |
|-------------------------------------|---------|---------|
|                                     | 2010    | 2011    |
| Tax Revenue                         | 724,747 | 812,647 |
| Income Tax                          | 135,624 | 157,309 |
| Value Added Tax                     | 219,990 | 215,420 |
| VAT -Local                          | 120,412 | 103,110 |
| VAT- Import                         | 99,578  | 112,310 |
| Excise Duty                         | 129,864 | 186,010 |
| Liquor                              | 36,654  | 55,286  |
| Tobacco/Cigarettes                  | 40,675  | 49,623  |
| Petroleum                           | 28,038  | 22,470  |
| Motor Vehicles                      | 21,199  | 52,835  |
| Other                               | 3,298   | 5,798   |
| Stamp Duty                          | 4,439   | -       |
| Ports and Airports Development Levy | 49,632  | 66,028  |
| Debits Tax                          | 10,843  | 4,232   |
| Import Duty                         | 64,165  | 76,010  |
| Cess                                | 29,752  | 29,662  |
| Special Commodity Levy              | 10,173  | 15,622  |
| Nation Building Tax                 | 46,022  | 35,667  |
| License Tax and Other               | 24,245  | 26,686  |
| Non Tax Revenue                     | 92,532  | 122,166 |
| Interest/Rent                       | 10,065  | 13,427  |
| Profits and Dividends               | 31,301  | 34,351  |
| Sales and Charges                   | 22,925  | 37,293  |
| Social Security Contribution        | 11,120  | 12,628  |
| Central Bank Profit Transfers       | 15,000  | 22,000  |
| Other                               | 2,122   | 2,468   |
| Total Revenue                       | 817,279 | 934,812 |

- **2.3** Amendments to the legislations as per the policy decisions taken by the government from time to time
- 2.3.1 Gazette Notifications published during the year 2011, by this department are as follows;
  - (i) Excise (Special Provisions) Act
    - Excise (Special Provisions) Act, No. 13 of 1989 (Gazette Notification No. 1702/19 of 2011.04.21) To amend tax rates on the importation of low Cylinder Capacity motor vehicles and high cylinder capacity hybrid-motor vehicles in order to streamline such imports and to improve Government revenue.
    - Excise (Special Provisions) Act, No. 13 of 1989 (Gazette Notification No. 1706/3 of 2011.05.16) To Introduce necessary amendments to increase the tax on limousine vehicles.
    - Excise (Special Provisions) Act, No. 13 of 1989 (Gazette Notification No. 1708/21 of 2011.06.01) To exempt Excise (Special Provisions) Duty on selected excisable articles specified in the Schedule I and grant specific concessions from the payment of Excise (Special Provisions) Duty on the specified excisable articles in the Schedule II of the Gazette.
    - Excise (Special Provisions) Act, No. 13 of 1989 (Gazette Notification No. 1728/10 of 2011.10.19) To increase the Excise (Special Provisions) Duty on Cigarettes.
    - Excise (Special Provisions) Act, No. 13 of 1989 (Gazette Notification No. 1733/1 of 2011.11.21) To exempt electric motor bicycles and polymers of ethylene in primary forms from the payment of Excise (Special Provisions) Duty.

#### (ii) Cess

- Export Development Act, No. 40 of 1979 (Gazette Notification No. 1695/31 of 2011.03.04) To adjust the prevailing Cess of Rs.8/= per kg to Rs.12/= or 2% of the F.O.B. whichever is higher, on export of natural rubber, to commensurate with rising international prices.
- Export Development Act, No. 40 of 1979 (Gazette Notification No. 1712/23 of 2011.07.01) Due to delay in submitting the Gazette No. 1695/31 to the Parliament, this Gazette was re-published.
- Export Development Act, No. 40 of 1979 (Gazette Notification No. 1733/5 of 2011.11.21) To exempt the Cess on export of scrap/waste generated by enterprisers registered under BOI or Customs Manufacture-in-Bond, or a scheme under Temporary Importation for Export Processing (TIEP), to increase/impose Cess on export of raw, rubber and low value added mineral exports to encourage local value addition.
- Export Development Act, No. 40 of 1979 (Gazette Notification No. 1733/6 of 2011.11.21) To exempt the Cess on importation of goods for specified projects of national interest thereby facilitating the implementation of development projects, to reduce the upfront cost of local manufacturers by way of reduction/removal of Cess on a variety of raw material, to reduce Cess on such imports to enhance the availability of branded products of personal use at affordable prices and to increase the Cess on import of some items that could be locally manufactured.

### (iii)Excise Ordinance

Excise Notification No. 931, 932, 933 and 934 (Gazette Notification No. 1687/18 of 2011.01.05) - To amend the Excise Duty on liquor, molasses, Palmyra, coconut and processed arrack, country made foreign spirits and malt liquor.

- Excise Notification No. 935 (Gazette Notification No. 1689/20 of 2011.01.21)
  To grant special approval for serving liquor (which have been produced according to acceptable standards) to hotels approved by the Sri Lanka Tourism Development Authority in order to maintain the international standards and compliance by such hotels.
- Excise Notification No. 936 (Gazette Notification No. 1708/16 of 2011.05.31)
  To grant special approval for serving liquor (which have been produced according to acceptable standards) to hotels approved by the Sri Lanka Tourism Development Authority, facilitate international standards/compliance by such hotels.
- Excise Notification No. 937 (Gazette Notification No. 1711/8 of 2011.06.21)
  To grant permission to export undenatured, potable and bottled liquor meant for sales, on permits issued by Commissioner General of Excise on payment of excise duty or on furnishing a Bond or Bank guarantee for export of such article on a duty free basis.
- Excise Notification No. 938 (Gazette Notification No. 1711/9 of 2011.06.21)
  To amend the Excise duty on spirit (Ethyl Alcohol) to be used in the manufacture of medicinal preparations and for approved industrial and other use.
- Excise Notification No. 939, 940, 941 and 942 (Gazette Notification No. 1728/12 of 2011.10.19) To amend the Excise duty on liquor, molasses, Palmyra, coconut and processed arrack, country made foreign spirits and malt liquor.
- Excise Notification No. 943 (Gazette Notification No. 1728/23 of 2011.10.20)
  To amend the Excise duty on spirit (Ethyl Alcohol) to be used in the manufacture of medicinal preparations and for approved industrial and other use.

- Excise Notification No. 944 (Gazette Notification No. 1733/2 of 2011.11.21) -To amend the annual license fee for the manufacture of drugs, cosmetics, Ayurvedic products etc. using ethyl alcohol.
- Excise Notification No. 945 (Gazette Notification No. 1733/3 of 2011.11.21)
  To amend the Excise duty on spirit (Ethyl Alcohol) to be used in the manufacture of medicinal preparations and for approved industrial and other use.
- Excise Notification No. 946 (Gazette Notification No. 1733/4 of 2011.11.21) -To introduce a lower Excise duty on locally produced wine.

### (iv) Ports and Airports Development Levy

- Finance Act, No. 11 of 2002 (Gazette Notification No. 1689/2 of 2011.01.17)
  To exempt the importation of dairy animals for breeding purposes and milking machines, machinery and parts under selected HS Codes from the payment of Ports and Airports Development Levy with effect from 18th January 2011.
- Ports and Airports Development Levy Act, No. 18 of 2011 (Gazette Notification No. 1703/1 of 2011.04.25) To exempt the importation of samples in relation to business worth not more than Rs.25,000/- from the payment of Ports and Airports Development Levy with effect from 26<sup>th</sup> April 2011.
- Ports and Airports Development Levy Act, No. 18 of 2011 (Gazette Notification No. 1733/17 of 2011.11.22) To exempt the importation of selected articles used by disabled persons, timber logs, certain types of yarn and fabric from the payment of Ports and Airports Development Levy with effect from 22<sup>nd</sup> November 2011.

### (v) Income Tax

- Notice under Section 217, Inland Revenue Act, No. 10 of 2006 (Gazette Notification No. 1728/13 of 19.10.2011) To expand the coverage of deposits in Regional Development Funds and Government Securities in the scope of investment of the Pension Funds, Gratuity Funds or Savings Funds which are approved by the Commissioner General of Inland Revenue.
- Order under Section 16(2) (c), Inland Revenue Act, No. 10 of 2006 (Gazette Notification No. 1735/26 of 07.12.2011) To qualify "Samaposha" manufactures using locally produced grains such as corn, rice, soya and green gram and sold on or after the April 01<sup>st</sup>, 2006, for the purpose of section 16 (I) (c) of the Inland Revenue Act, No. 10 of 2006.

### (vi) Orders made under the Registered Stock and Securities Ordinance (Chapter 420)

- Registered Stock and Securities Ordinance (Gazette Notification No. 1694/19 of 25.02.2011) -To announce the revised date for redeeming the Registered Stocks considering the current market developments (Government loan amounting to Rs.18,823,586,000)
- Registered Stock and Securities Ordinance (Gazette Notification No. 1694/20 of 25.02.2011) To announce the revised date for redeeming the Registered Stock considering the current market developments (Government loan amounting to Rs.2,400,000)
- Registered Stock and Securities Ordinance (Gazette Notification No. 1694/21 of 25.02.2011) To announce the revised date for redeeming the Registered Stocks considering the current market developments (Government loan amounting to Rs.5,680,000)

#### (vii) Order made under the Tax Default (Special Provisions) Act, No. 16 of 2010

Order made under Section 1 of the Tax Default (Special Provisions) Act, No. 16 of 2010 (Gazette Notification No. 1699/44 of 31.03.2011) – Since it is required under the Act that the effective date of the Recovery of Default Tax (Special Provisions) Act, No. 16 of 2010 be published by a gazette notification, this gazette notification is published determining the effective date of the Act as 01<sup>st</sup> April 2011.

### (viii) Notice under the Finance Act

- Order under Section 26, Finance Act, No. 11 of 2004 (Gazette Notification No. 1717/20 of 04.08.2011) - To specify the period for which a domestic Public Switched Telephone Network (PSTN) operator be eligible to claim two thirds of the Telecommunication Development Charge (TDC) Fund.
- Orders made under Sections 22 and 26, Finance Act, No. 11 of 2004 (Gazette Notification No. 1738/15 of 29.12.2011) - To revise the International Telecommunication Operators Levy on incoming/outgoing international calls.

## (ix) Gazettes Notifications under Fiscal Management (Responsibility) Act No. 03 of 2003.

- Fiscal Management (Responsibility) Act, No. 3 of 2003 (Gazette Notification No. 1712/20 of 30.06.2011) - To publish the Mid Year Fiscal Position Report -2011.
- Fiscal Management (Responsibility) Act, No. 3 of 2003 (Gazette Notification No. 1733/7 of 21.11.2011) - To publish the Fiscal Management Report - 2012

### 2.3.2. Acts amendments published in the year 2011 by this department are as follows;

- Value Added Tax (Amendment) Act, No. 9 of 2011.
- Nation Building Tax (Amendment) Act, No. 10 of 2011
- Economic Service Charge (Amendment) Act, No. 11 of 2011
- Strategic Development Projects (Amendment) Act, No.12 of 2011
- Provincial Councils (Transfer of Stamp Duty) Act, No. 13 of 2011
- Debits Tax (Repeal) Act, No. 14 of 2011
- Finance (Amendment) Act, No. 15 of 2011
- Regional Infrastructure Development Levy (Repeal) Act, No. 16 of 2011
- Excise (Special Provisions) (Amendment) Act, No. 17 of 2011
- Ports and Airports Development Levy Act, No. 18 of 2011
- Excise (Amendment) Act, No. 20 of 2011
- Telecommunications Levy Act, No 21 of 2011
- Inland Revenue (Amendment) Act, No 22 of 2011
- Tax Appeal Commission Act, No. 23 of 2011
- 2.4 In year 2011, several Cabinet memorandums were submitted by the Hon. Minister of Finance and Planning in respect of fiscal policy matters. Further, observations were also submitted to the Cabinet Memorandums submitted by the Cabinet of Ministers in relation to the Fiscal Policy issues which need to submit the observations of Hon. Minister of Finance and Planning.

## 2.5 Submission of draft bills related to different taxes and gazette notifications to the Parliament and their follow up actions.

- Co-ordination with the Department of Legal Affairs Ministry of Finance & Planning, Legal Draftsman's Department, Hon. Attorney-General, Commissioner General of Inland Revenue, Government Printer and the Parliament in respect of amendments made to the tax legislations.
- Relevant gazette notifications related to the revision of different tax/charges in the year 2011have been published.

### 2.6 Review of all revenue sources, collection and preparation of revenue data, supervision of revenue estimates and cash flow position.

- The revenue estimates for the year 2012 have been prepared with the consultation of the respective Revenue Departments.
- Four Fiscal Policy Committee meetings were held (on quarterly basis) with the participation of the Secretary to the Treasury, Deputy Secretaries to the Treasury, Department Heads of the Treasury / Heads of the Revenue Collection Departments and other relevant institutions.
- The progress of the revenue collection was monitored through monthly revenue reports and collection of special information while the analyses of the revenue performance required for the policy decisions were also made.

### 2.7 Publication of relevant reports in terms of Fiscal Management (Responsibility) Act, No 03 of 2003.

### • Annual Report - 2010

The Final Budget Position Report is required to submit to the Parliament and issue for the general public before the expiry of five months from the end of the financial year. Accordingly, the Annual Report 2010 was published in May 2011.

### • Mid-Year Fiscal Position Report – 2011

The report is required to be issued annually on the last day of June of the relevant year or before the expiry of 6 months of passing the Appropriations Bill whichever comes later. Accordingly, the Mid Year Fiscal Position Report for the year 2011 was published in June, 2011.

### • Fiscal Management Report – 2012

Fiscal Management Report 2012, consisting Fiscal Strategy Statement under the Section 4,5 and 6; and Budget, Economy and Fiscal Position Report 2012 under the Section 7,8 and 9; of Fiscal Management (Responsibility) Act, No. 03 of 2003 was published in November, 2011.

### **3.** Administration and Accounts

### **3.1 Organizational Structure**

The Department of Fiscal Policy consists of an approved cadre of 65. Accordingly, the following staff serves in the Department.

| Designation                        | Approved Carder | Present Carder | Vacant |
|------------------------------------|-----------------|----------------|--------|
| Director General-SLAS              | 01              | 01*            | -      |
| Additional Director General - SLAS | 01              | -              | 01     |
| Director                           |                 |                |        |
| SLAS                               | 02              | 01             | 01     |
| SLPS                               | 01              | 01             | -      |
| Senior Economist                   | 01              | -              | 01     |
| Deputy Dir. / Assistant Dir SLAS   | 09              | 06*            | 03     |
| Deputy Director - SLPS             | 02              | 01             | 01     |
| Deputy Dir. / Assistant Dir SLAcS  | 01              | 01             | -      |
| Assistant Director - SLPS          | 02              | 02             | -      |
| Economist                          | 01              | -              | 01     |
| Statistician                       | 01              | -              | 01     |
| Administrative Officer             | 01              | -              | 01     |
| Translator                         | 02              | 01             | 01     |
| Research Assistant                 | 06              | 04             | 02     |
| Development Assistant              | 06              | 02             | 04     |
| Public Management Assistant        | 13              | 11             | 02     |
| Driver                             | 06              | 02             | 04     |
| OES                                | 09              | 07             | 02     |
| Total                              | 65              | 40             | 25     |

### Details of the Staff – 2011 (as at 31.12.2011)

\* Three officers from the Central Bank of Sri Lanka were working in this Department as the Director General, a Deputy Director and an Assistant Director.

Further, this department also receives the service of a Tax Advisor who is seconded from the Department of Inland Revenue.

### 3.2 Human Resource Development

The department staff has provided with the opportunity to improve their skills and ability through the participation in both local and foreign training. The efficiency gained by such activities is expected to help improve the productivity of the department. The information on the local and overseas training provided to the staff in 2011 is as follows;

### **3.2.1 Local Training**

| Name                        | Designation | Program & the Institute       | Duration                          |
|-----------------------------|-------------|-------------------------------|-----------------------------------|
| Mr. N.D.Y.C. Weerasinghe    | Deputy      | Comprehensive Seminar on      | $20^{\text{th}} - 24^{\text{th}}$ |
|                             | Director    | International Financial       | June                              |
|                             |             | Reporting Standards -         |                                   |
|                             |             | Chartered Accountants'        |                                   |
|                             |             | Institute of Sri Lanka        |                                   |
| Mrs. H.P.A. Priyashanthi    | Assistant   | Macroeconomic Modeling for    | $01^{\rm st}$ - $05^{\rm th}$     |
|                             | Director    | Monetary Policy and           | August                            |
|                             |             | Economic Management - CBS     |                                   |
| Miss K.A.H.C. Pubudusiri    | Assistant   | Macroeconomic Analysis for    | $15^{\text{th}} - 18^{\text{th}}$ |
|                             | Director    | Bankers and Financial         | August                            |
|                             |             | Professionals - CBS           |                                   |
|                             |             | Growth Accounting &Real       | 05 <sup>th</sup>                  |
|                             |             | Sector Forecasting -"Miloda"  | November                          |
|                             |             | Institute                     |                                   |
| Mrs. M.A.C.N. Perera        | Assistant   | International Dimensions of   | $04^{\text{th}} - 07^{\text{th}}$ |
|                             | Director    | Macroeconomic Policy -CBS     | January                           |
| Mr. A.W.M.A.A. Thilakaratna | Assistant   | Certificate Course in         | June, 2011 –                      |
|                             | Director    | International Relations &     | September,                        |
|                             |             | Strategic Studies -           | 2011                              |
|                             |             | Bandaranaike Diplomatic       |                                   |
|                             |             | Training Institute            |                                   |
|                             |             | Administrative Law and        | 06 <sup>th</sup>                  |
|                             |             | Development of Human          | September                         |
|                             |             | Resources – The Institute for |                                   |
|                             |             | Construction Training and     |                                   |
|                             |             | Development                   |                                   |

| Mrs. S.W.C. Jayamini       | Assistant   | Diploma in Public              | Six months                        |
|----------------------------|-------------|--------------------------------|-----------------------------------|
|                            | Director    | Procurement & Contract         | period from                       |
|                            |             | Administration (DIPPCA) -      | September,                        |
|                            |             | AFS                            | 2011                              |
| Mrs. H.M. Dayani Kumari    | Development | Using Internet & E-mail at the | $20^{\text{th}} - 27^{\text{th}}$ |
|                            | Assistant   | Workplace -CBS                 | July                              |
| Mr. M. Manjula Gunawardene | Management  | Supply Chain Management        | 8 <sup>th</sup> August            |
|                            | Assistant   | and Material Stores            |                                   |
|                            |             | Management - ICTAD             |                                   |
| Mrs. Gayani L. Jayasuriya  | Management  | Government Payroll             | $01^{st} - 06^{th}$               |
|                            | Assistant   | Management System - AFS        | August                            |
| Mr. K.H. Walakuluarachchi  | Management  | Office Automation using        | 06 <sup>th</sup> September        |
|                            | Assistant   | Information – "Miloda"         | - 04 <sup>th</sup> October        |
|                            |             | Institute                      |                                   |
| Mr. J.H. Liyanagama        | Management  | Office Automation using        | 06 <sup>th</sup> September        |
|                            | Assistant   | Information – "Miloda"         | - 04 <sup>th</sup> October        |
|                            |             | Institute                      |                                   |
| Mrs. W.N. Damayanthi       | Management  | Supply Chain Management        | 08 <sup>th</sup> August           |
|                            | Assistant   | and Material Stores            |                                   |
|                            |             | Management - ICTAD             |                                   |
| Mr. Palitha Sendanayake    | OES         | Material Stores Management -   | 10 days from                      |
|                            |             | ICTAD                          | 08 <sup>th</sup> April            |

### **3.2.2 Foreign Training**

| Name                      | Designation | Program & the Country                   | Duration                                 |
|---------------------------|-------------|---|--|
| Mr. K.M.M. Siriwardana    | Director    | Steering Committee Meeting on           | 10 <sup>th</sup> –                       |
|                           | General     | Development of Pre-disaster             | 11 <sup>th</sup> February                |
|                           |             | Natural Hazard Loss                     |  |
|                           |             | Estimation Strategy - Thailand          |  |
| Mr. D.A.P. Abeysekara     | Director    | Knowledge Sharing Programme -           | 27 <sup>th</sup> November                |
|                           |             | South Korea                             | $-06^{th}$                               |
|                           |             |   | December                                 |
| Mr. N.D.Y.C. Weerasinghe  | Deputy      | Executive Training programme            | $31^{\text{st}}$ July – $06^{\text{th}}$ |
|                           | Director    | for Staff of the Ministry of            | August                                   |
|                           |             | Finance and Planning organized          |  |
|                           |             | by the Fiscal Management                |  |
|                           |             | Efficiency Project - 'Public            |  |
|                           |             | Finance' at the LEE Kuan Yew            |  |
|                           |             | School of Public, National              |  |
|                           |             | University of Singapore -               |  |
|                           |             | Singapore                               |  |
|                           |             | ADB Training Course on                  | $04^{th}-$                               |
|                           |             | Regional Economic and Financial         | 24 <sup>th</sup> September               |
|                           |             | Monitoring - Indonesia                  |  |
| Mr. M.K.C. Senanayake     | Assistant   | Ph.D.Programme in Economics at          | 11 <sup>th</sup> January                 |
|                           | Director    | the University of New South             | $2011 - 04^{th}$                         |
|                           |             | Wales - Australia                       | December 2014                            |
| Mrs. S.W.C. Jayamini      | Assistant   | Mid Career Training Program -           | $17^{\text{th}}$ June – $15^{\text{th}}$ |
|                           | Director    | India (Offered by SLIDA)                | August                                   |
| Miss. K.A.H.C. Pubudusiri | Assistant   | Master of Arts in Policy                | 12 <sup>th</sup> August                  |
|                           | Director    | Economics, Centre for                   | $2010 - 30^{th}$                         |
|                           |             | Development Economics,                  | June 2011                                |
|                           |             | Williams College - USA                  |  |
| Mr. A.W.M.A.A.            | Assistant   | 67 <sup>th</sup> Session of the UNESCAP | $19^{\text{th}} - 25^{\text{th}}$ May    |
| Thilakarathna             | Director    | Commission - Thailand                   |  |
| Miss. J.M. Indrani Perera | Research    | Macroeconomic Management and            | $17^{\text{th}} - 28^{\text{th}}$        |
|                           | Assistant   | Financial Sector Issues (IMMF) -        | January                                  |
|                           |             | India                                   |  |
|                           |             |   | I  |

| Mrs. H.M. Shayama Kumari | Development | NEDA's Seminar on Debt         | $10^{\text{th}} - 14^{\text{th}}$ July |
|--------------------------|-------------|--------------------------------|--|
|                          | Assistant   | Management and Fiscal Issues - |  |
|                          |             | Thailand                       |  |

### **3.3 Financial Administration**

Provisions have been made to this department for the year 2011 under the budget estimates Head of 238, Programme 1, Project 1 and the utilization of such provisions is as follows;

| Description of<br>Expenditure      | 2011 Estimates<br>(Rs.) | 2011 Net Provisions<br>(Rs.) | 2011 Actual<br>Expenditure (Rs.) |
|------------------------------------|-------------------------|------------------------------|----------------------------------|
| Recurrent Expenditure              | 134,600,000             | 133,900,000                  | 125,153,980.90                   |
| Personal Emoluments                | 23,050,000              | 24,400,000                   | 20,195,157.74                    |
| Traveling Expenses                 | 600,000                 | 1,100,000                    | 818,656.04                       |
| Supplies                           | 1,900,000               | 2,005,000                    | 1,896,167.27                     |
| Maintenance Expenses               | 2,050,000               | 2,070,000                    | 1,053,389.93                     |
| Contract Services                  | 106,800,000             | 104,125,000                  | 101,017,027.10                   |
| Transfers & Others                 | 200,000                 | 200,000                      | 173,582.77                       |
| Capital Expenditure                | 550,000                 | 1,250,000                    | 915,707.25                       |
| Reconstruction and<br>Improvements | 100,000                 | 100,000                      | 51,991.25                        |
| Acquisitions                       | 250,000                 | 700,000                      | 525,796.00                       |
| Skill Development                  | 200,000                 | 450,000                      | 337,920.00                       |
| Total                              | 135,150,000             | 135,150,000                  | 126,069,688.10                   |

### **3.3.1 Utilization of Budgetary Provisions 2011**

### **3.3.2.Advance Account of Public Servants**

The details of the advance account of the Public Servants of this department for the year 2011 are given below.

| Description                | Approved Limit (Rs.) | Actual Limit (Rs.) |
|----------------------------|----------------------|--------------------|
| Maximum Expenditure Limit  | 3,140,000.00         | 1,749,498.00       |
| Minimum Receipt Limit      | 1,200,000.00         | 1,162,568.01       |
| Maximum Debt Balance Limit | 8,000,000.00         | 7,656,814.13       |

### 3.3.2. Audit Queries

Four (4)audit queries from the Department of Management Audit - Ministry of Finance & Planning andtwo (2) audit queries from the Auditor General's Department, received in year 2011 have been answered.